

Message Text

CONFIDENTIAL

PAGE 01 CAIRO 09364 052349Z
ACTION IO-14

INFO OCT-01 NEA-10 ISO-00 CIAE-00 DODE-00 NSAE-00
NSCE-00 SSO-00 USIE-00 INRE-00 PM-04 H-01 INR-07
L-03 NSC-05 PA-01 PRS-01 SP-02 SS-15 COME-00
EB-07 LAB-04 SIL-01 OIC-02 AID-05 TRSE-00 OMB-01
AF-10 ARA-06 EA-07 EUR-12 /119 W
-----052354Z 077916 /65

O 052300Z JUN 77

FM AMEMBASSY CAIRO

TO SECSTATE WASHDC NIACT IMMEDIATE 5791

INFO AMEMBASSY TUNIS

AMEMBASSY TRIPOLI

AMEMBASSY ALGIERS

AMEMBASSY DAMASCUS

USINT BAGHDAD

AMEMBASSY JIDDA

AMEMBASSY DOHA

AMEMBASSY TEL AVIV

USMISSION GENEVA IMMEDIATE

C O N F I D E N T I A L CAIRO 9364

E.O. 11652: GDS

TAGS: PLAB ILO

SUBJ: ILO - 63RD INTERNATIONAL LABOR CONFERENCE

REF: STATE 129464

1. MET WITH FAHMY LATE THIS EVENING TO DISCUSS REFERENCE SUBJECT.
MFA INTERNATIONAL ORGANIZATIONS DIRECTOR AMR MUSA WAS WITH HIM. THEY
WERE OBVIOUSLY EXPECTING MY DEMARCHE.

2. I WENT THROUGH THE POINTS CITED PARA 2 REFTEL IN SOME DETAIL,
EMPHASIZING THE IMPACT THAT THE OUTCOME OF THE CURRENT ILO CONFERENCE
WILL HAVE ON OUR DECISION WHETHER THERE REMAINS A SUFFICIENT COM-
MUNITY OF INTEREST CONCERNING RESPECT FOR ILO PROCEDURES AND CON-
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 CAIRO 09364 052349Z

STITUTIONAL PRINCIPLES TO JUSTIFY CONFERENCE CONTINUED US MEMBER-
SHIP. WHILE USG DESIRES REMAIN IN ILO, IT IS NATURALLY CONCERNED
WHEN A SPECIALIZED AGENCY IS DIVERTED FROM ITS TECHNICAL OBJECTIVES
BY VIOLATIONS OF LONG ESTABLISHED PROCEDURES AND CONSTITUTIONAL
PRINCIPLES. USG IS ASKING FOR SUPPORT FOR POSITION THAT SHOULD BE IN
EVERYONE'S INTERESTS- RESPECT FOR PROCEDURES. POLITICALLY MOTI-
VATED RESOLUTIONS WHICH VIOLATE ESTABLISHED POSITIONS ARE UNNECESSARY

AND HARMFUL TO THE BASIC PURPOSES OF ILO. DESPITE FACT THAT ACTION IS UNDERWAY UNDER CONVENTION III TO OBTAIN FURTHER ANSWERS FROM ISRAEL ON EMPLOYMENT IN OCCUPIED TERRITORIES, ARAB DELEGATIONS ARE PRESSING FOR A RESOLUTION ON ISRAEL EVEN THOUGH ILO LEGAL STAFF HAS FOUND RESOLUTIONS IN VIOLATION ESTABLISHED ILO PROCEDURES.

3. WE COULD NOT UNDERSTAND HOW EGYPT'S INTERESTS ARE SERVED BY SPEARHEADING EXTREMIST POSITIONS WHICH COULD RESULT IN USG LEAVING ILO. MOREOVER, SUCH ANTI-ISRAELI RESOLUTION WILL RALLY PUBLIC AROUND HARDLINERS AND CONFIRM SOME INFLUENTIAL QUARTERS OF US PUBLIC IN FAVOR OF MORE HARD LINE POSITION. SAUDI ARABIA AND QATAR HAVE PLAYED A HELPFUL ROLE AT GENEVA. EGYPT WOULD BE IN GOOD COMPANY IF IT DID THE SAME. I ALSO RECOUNTED MAYNES/SHAKER TALK, WHICH INDICATED GOE DOES NOT UNDERSTAND OBJECTIVE OF OUR ARTICLE 17 PROPOSAL AND URGED THAT EGYPTIAN DELEGATION BE INSTRUCTED CONTACT USDEL FOR FURTHER EXPLANATION.

4. FAHMY HEARD ME OUT, BUT WITH MANY INTERRUPTIONS. HE THEN MADE FOLLOWING COMMENTS, OCCASIONALLY AMPLIFIED BY MUSA: GOE REJECTS THE CHARGE THAT IS SPEARHEADING EXTREMIST POSITIONS. EGYPTIAN DELEGATION HAD IN FACT BEEN INSTRUCTED WORK CLOSELY WITH US TO FIND A WAY OUT OF THE SITUATION. AS HE HAD TOLD HOROWITZ, GOE PREPARED HELP USG GIND "FACE SAVING" WAY OUT. HE BELIEVED US WHEN WE SAY WE DO NOT WANT TO LEAVE ILO AND NO ONE WANTS US OUT. IT WOULD BE FOLLY ON OUR PART TO LEAVE WHICH WOULD SIMPLY GIVE THE GAME TO THE SOVIETS WHO ARE MANEUVERING SKILLFULLY AT THE GENEVA CONFERENCE. SO FAR AS THE ILO STAFF SECRETARIAT IS CONCERNED, GOE HAS NO CONFIDENCE IN IT. IT IS ENTIRELY UNDER OUR INFLUENCE.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 CAIRO 09364 052349Z

5. OUR REPRESENTATIONS WERE THE SAME AS THOSE HE HAD HEARD FROM HOROWITZ. THERE WAS ABSOLUTELY NO CHANGE. THE PROBLEM, FAHMY ARGUED, IS A POLITICAL, NOT A TECHNICAL ONE. USG HAS PAINTED ITSELF INTO A CORNER AND IS NOW PRESENTING ITS CASE ON A TAKE IT OR LEAVE IT BASIS. THIS, AS HE HAD TOLD HOROWITZ, IS UNACCEPTABLE. EGYPT DEL HAD DISCUSSED MATTER WITH HOROWITZ IN GENEVA TWO OR THREE TIMES, BUT ALWAYS GETS SAME "AFL/CIO DICTATED LECTURE". EGYPT DEL HAD TRIED TO ARRIVE AT SOME FORMULA RE ISRAEL, BUT HOROWITZ REFUSED. USG, FAHMY ANGRILY CHARGED, DOES NOT WANT GOE TO GO TO UNSC, UNGA AND NOW ILO ON ISRAELI ACTIVITIES. YET USG HAS DONE NOTHING WITH RABIN AND IT DOUBTFUL WHETHER IT WILL DO ANYTHING WITH "THE TERRORIST, BEGIN". EGYPT MUST PROTECT ITS INTERESTS VIS-A-VIS ISRAELI ACTIVITIES BECAUSE NO ONE ELSE WILL DO SO. AS FOR SAUDI COOPERATION, WE SHOULD BE UNDER NO ILLUSION THAT SAUDIS WILL IN FINAL ANALYSIS FAIL TO SUPPORT A CONDEMNATORY RESOLUTION ON ISRAEL.

6. MUSA ADDED THAT RESOLUTION DERIVES FROM AFRICAN MINISTERS OF SOCIAL AFFAIRS MEETING IN TRIPOLI; IT WAS NOT EGYPTIAN OR ARAB INSTIGATED. GOE, HE NOTED, BELIEVES THAT PURPOSE OF USG AMENDMENT TO ARTI-

CLE 17 IS SOLELY TO PROTECT ISRAEL, NOTHING MORE DESPITE OUR PROTEST-TATIONS TO THE CONTRARY. IT IS PURE GEORGE MEANY, FAHMY ADDED.

7. I REJECTED THEESE CONTENTIONS AND WE WENT OVER THE WHOLE MATTER SEVERAL TIMES. FAHMY WOULD NOT BUDGE. THE NEXT MOVE, HE INSISTED, MUST

COME FROM US. HE WISHED TO URGE SECRETARY VANCE "TO GET YOUR PEOPLE OFF MY BACK". USG SHOULD FOLLOW A FLEXIBLE POSITION AND BE WILLING TO UNDERTAKE PROTRACTED NEGOTIATIONS, IF NECESSARY TO ARRIVE AT A MUTALLY SATISFACTORY OUTCOME. USDEL APPROACH "WONG AND CLUMSY" AND SMACKS OF ULTIMATUM. IF USG READY NEGOTIATE SERIOUSLY, THEN GOE PREPARED MEET US HALF WAY. BUT IN ABSENCE ANY SUCH FLEXIBILITY ON OUR PART, GOE SEES LITTLE POINT IN LISTENING TO THE SAME "RECORD" FROM USDEL AND MUST DO WHAT IT CONSIDERS PROPER.

8. COMMENT: FAHMY AND MUSA WERE ABSOLUTELY ADAMENT. THEY WERE AS CRITICAL OF USDEL PERFORMANCE AS WE ARE OF THEIRS. DO NOT KNOW IF THERE
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 CAIRO 09364 052349Z

IS ANY FLEXIBILITY IN OUR POSITION, BUT IN MY JUDGEMENT ONLY SOME SUCH INDICATION AT THIS TIME WILL BUDGE FAHMY. GOE MEANS TO USE ILO TO CONDEMN ISRAEL AND AT PRESENT AT LEAST IS UNWILLING TO BACK DOWN ON THIS OBJECTIVE.

EILTS

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLICIES, MEMBERSHIP, INTERNATIONAL LABOR ORGANIZATIONS, DIPLOMATIC DISCUSSIONS
Control Number: n/a
Copy: SINGLE
Sent Date: 05-Jun-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977CAIRO09364
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770200-0488
Format: TEL
From: CAIRO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770689/aaaadajj.tel
Line Count: 144
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 9895b784-c288-dd11-92da-001cc4696bcc
Office: ACTION IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 77 STATE 129464
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 23-Nov-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2271374
Secure: OPEN
Status: NATIVE
Subject: ILO - 63RD INTERNATIONAL LABOR CONFERENCE
TAGS: ELAB, PORG, EG, US, ILO, (FAHMY, ISMAIL)
To: STATE
Type: TE
vdkgvkey: odbc://SAS/SAS.dbo.SAS_Docs/9895b784-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009